

Message Text

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MONTREAL FOR USREP ICAO

E.O. 11652: N/A

TAGS: PORG, PINS, EAIR, ICAO

SUBJECT:ICAO - STRENGTHENING OF MEASURES FOR COUNTERING

UNLAWFUL INTERFERENCE

1. ISRAELI AMBASSADOR TO CANADA, MERON, WHO WILL HEAD ISRAELI OBSERVER DELEGATION TO ICAO COUNCIL MEETING MARCH 3 TO PRESENT ISRAELI PROPOSALS ON UNLAWFUL INTERFERENCE PROBLEM, MET IN DEPARTMENT FEBRUARY 26 WITH IO ACTING ASSISTANT SECRETARY BLAKE TO LAY OUT ISRAELI OBJECTIVES. BLAKE OPENED BY REITERATING U.S. AIM TO PLACE BOTH U.S. AND ISRAELI PROPOSALS ON PRODUCTIVE COURSE WITHIN ICAO BY AVOIDING POLEMICS IN MARCH 3 MEETING AND WORKING TOWARD PROCEDURAL DECISION TO REFER CONCRETE PROPOSALS TO SUBORDINATE ORGANS FOR TECHNICAL EXAMINATION. HE OBSERVED THAT REPORT WE HAD OF MERON'S CONVERSATION WITH U.S. REPRESENTATIVE TO ICAO SHOWED AGREEMENT ON DESIRE TO GET REAL

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RESULTS FROM EXERCISE.

2. MERON EXPRESSED AGREEMENT WITH OVERALL AIM, BUT POINTED OUT ISRAEL BELIEVES IT ESSENTIAL THAT COUNCIL ITSELF "ADOPT SOMETHING" IN REACTION TO RECENT INCIDENTS OF UNLAWFUL INTERFERENCE. (HE ADDED INCIDENTS IN BRAZIL AND PHILIPPINES TO THOSE AT ORLY.) ELABORATING, MERON SAID ISRAEL SOUGHT A COUNCIL APPEAL TO STATES, WHICH COULD BE PHRASED IN "MOTHERHOOD" TERMS, SHOWING ICAO NOT DORMANT

ABOUT PROBLEM. HE PORTRAYED PROPOSAL AS MATTER OF GOOD

PR, AND EXPRESSED HOPE U.S. WOULD UNDERTAKE TO DRAFT AND SPONSOR COUNCIL RESOLUTION ALONG THESE LINES. BLAKE NOTED THIS REPRESENTED CHANGE IN EARLIER THINKING THAT ISRAEL WOULD TAKE LOW KEY APPROACH AIMED AT GETTING REAL WORK UNDERWAY IN ICAO. ISRAELI AIM NOW APPEARS CENTERED ON PR, WHICH IS DIFFERENT APPROACH, BUT WE WOULD STUDY POSSIBILITY OF RESOLUTION. MERON COMMENTED THAT ISRAEL DID NOT WANT COUNCIL MEETING TO BECOME POLITICIZED, AND STRESSED THAT HE WOULD NOT ATTACK ARABS IN HIS INTERVENTIONS, BUT SAID IT WAS ISRAELI VIEW THAT ADOPTION OF SOMETHING BY COUNCIL WAS WHAT MEETING WAS ALL ABOUT.

3. AFTER MERON HAD EXPOUNDED UPON SEPARATE PROPOSALS CONTAINED IN ISRAELI PAPER BEFORE COUNCIL, BLAKE COMMENTED THAT U.S. SEES MERIT IN MANY OF THE PROPOSALS, BUT REITERATED TACTICAL IMPORTANCE WE SEE IN CONFINING COUNCIL CONSIDERATION MARCH 3 MAINLY TO PROCEDURAL DECISIONS. BLAKE WENT ON TO IDENTIFY POTENTIAL PROBLEMS U.S. FORESEES IN ISRAELI PAPER, HOWEVER, WITH RESPECT TO PARAGRAPHS I 2 (A, B, AND D), III 1 AND 2, IV 2 AND 3, AND V 5 AND, IN INTEREST OF PRESERVING PROSPECTS FOR ACHIEVING POSITIVE WORK BY ICAO ON BALANCE OF ISRAELI PROPOSALS, URGED MERON NOT TO PRESS UNDULY IF RESISTANCE DEVELOPS IN COUNCIL TO THESE PARAGRAPHS.

4. EXCHANGE CLOSED WITH SUMMING UP FROM U.S. SIDE OF MAXIMUM IT SEEMED POSSIBLE TO HOPE FOR FROM MARCH 3 COUNCIL MEETING WITH RESPECT TO IDEA OF APPEAL TO STATES: (A) DECISION BY COUNCIL TO HAVE EXISTING MEASURES REVIEWED LIMITED OFFICIAL USE

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AND POSSIBLE NEW MEASURES CONSIDERED; (B) COUNCIL REQUEST TO PRESIDENT TO BRING DECISION TO ATTENTION OF ALL MEMBER STATES, URGING THEM TO INCREASE VIGILANCE AND EXAMINE IMPROVEMENTS POSSIBLE IN THEIR EXISTING MEASURES; AND (C) AUTHORIZATION FOR PRESS RELEASE TO BE ISSUED PUBLICIZING DECISION TAKEN BY COUNCIL IN ITS CLOSED SESSION. WHILE MAKING CLEAR THAT ISRAEL HAD HOPED TO ELICIT "APPEAL" TO STATES BY WAY OF COUNCIL RESOLUTION TO INCREASE VIGI-

LANCE AND REVIEW EFFICIENCY AND EFFECTIVENESS OF MEASURES,
MERON SEEMED PERSUADED IN END THAT SORT OF OUTCOME U.S.
ENVISAGED WAS FEASIBLE OBJECTIVE. MERON EMPHASIZED THAT
IT WAS ISRAELI DESIRE PRIMARILY TO "ACTIVATE" ICAO COUNCIL
ON PROBLEM. KISSINGER

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